1	BEFORE THE
2	INDIANA GAMING COMMISSION
3	IN RE: THE POSSIBLE) ISSUANCE OF A GAMING)
4	LICENSE FOR A RIVERBOAT) IN MICHIGAN CITY, INDIANA)
5	IN MICHIGAN CITI, INDIANA)
6	INDIANA BLUE CHIP PRESENTATION AND QUESTIONS & ANSWERS VOLUME III, Pages 148 thru 266
7	The presentation of INDIANA BLUE CHIP and QUESTIONS &
8	ANSWERS as had before the Indiana Gaming Commission,
9	commencing on Tuesday, February 13, 1996, at or about 8:30
10	p.m. at the Pine Lake Hotel, 444 Pine Lake Avenue, LaPorte,
11	Indiana.
12	
13	GAMING COMMISSION MEMBERS PRESENT:
14	DAVID E. ROSS, JR., M.D.
15	ROBERT W. SUNDWICK ANN MARIE BOCHNOWSKI
16	DONALD RAYMOND VOWELS ALAN I. KLINEMAN
17	ROBERT SWAN THOMAS F. MILCAREK
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	ALSO PRESENT:
19	JACK THAR Executive Director, Indiana Gaming Commission
19 20	JACK THAR Executive Director, Indiana Gaming Commission FLOYD HANNON Deputy Director, Indiana Gaming Commission
ĺ	JACK THAR Executive Director, Indiana Gaming Commission FLOYD HANNON Deputy Director, Indiana Gaming Commission KAY FLEMING Chief Legal Counsel, Indiana Gaming Commission
20	JACK THAR Executive Director, Indiana Gaming Commission FLOYD HANNON Deputy Director, Indiana Gaming Commission KAY FLEMING
20 21	JACK THAR Executive Director, Indiana Gaming Commission FLOYD HANNON Deputy Director, Indiana Gaming Commission KAY FLEMING Chief Legal Counsel, Indiana Gaming Commission JANINE HOOLEY Director of External Affairs Members of each Applicant's Staff
20 21 22	JACK THAR Executive Director, Indiana Gaming Commission FLOYD HANNON Deputy Director, Indiana Gaming Commission KAY FLEMING Chief Legal Counsel, Indiana Gaming Commission JANINE HOOLEY Director of External Affairs

Monday, February 12, 1996 --

(At or about 1:30 p.m. Gaming Commission and members of the public present at the Pine Lake Hotel.)

MR. KLINEMAN: I guess we are ready to proceed for this afternoon. The first item on our -- okay. This afternoon, I guess, we would again ask the mayor to come forward, and we will have the presentation on behalf of the city of Michigan City. Welcome again.

MAYOR BERGERSON: Good afternoon, Gaming Commission. I hope you all had a delightful lunch. It's a lot warmer in here than the sites were this morning when we visited. As I said this morning, I wanted to review with you the things -- the materials we received from the city of Michigan City.

This morning you received a packet of information regarding the sites. You should have information from the Michigan City Port Authority, NIPSCO Industries, clippings from the newspaper on the DNR and the Port Authority positions. And you should have information from the Labor Market Information Unit on our unemployment status. In addition on your desk

today this afternoon you received a list of presenters for the city of Michigan City as well as a listing of the panel of city officials who are here to field questions this afternoon.

I would like to introduce the team of people speaking on behalf of Michigan City.

Charles Oberlie is the city controller; John

Pugh, the planning director; Linda Bell,

Director of LaPorte County Convention & Visitors

Bureau; and Richard Treptow, the Gaming

Consultants Group who were hired by the city of

Michigan City to assist us through this process.

In addition I brought with me police and fire, city engineer, city attorney and deputy city attorney, refuse and municipal services to answer all the questions you may have on our infrastructure and our capital equipment needs over the next years in Michigan City.

This afternoon begins a very important day in the life of Michigan City's history. I'm here today as a representative of the citizens of Michigan City as we make our presentation to you on the viability of a riverboat gaming license for our city.

We here in Michigan City would like to

emphasize to you and to the people in the audience the seriousness in accepting or trying to accept a gaming license for our community. Gambling goes well beyond the dollars that we are dealing with here. It transcends economic regards, new jobs and other financial -- financial things that may come our way, these things are well, these things are good but there is more.

What gambling brings to our doorstep is responsibility, a sociological responsibility, to do more than feather our nest, and this is what we here in Michigan City will be able and are very willing to do. If we are to build our community, we must do so with quantitative goals in mind.

Infrastructure needs and capital improvements that will improve the quality of life for all of our people should be an essential result of this type of project. Our city voted for this project so we are guaranteed community support which is a must. This community will work together as an example of what can be done at a level of excellence that we can all be proud of.

Our city has many great needs. This morning I showed you a small section of our community. You saw dilapidated neighborhoods, abandoned industrial sites, underdeveloped land and you saw redevelopment. You saw private investments, which had a tremendous impact, it is an example of how blight and stagnation can be erased and reversed.

Our work force is approximately the same as it was 15 years ago due to the stagnation of our industrial economy. In Michigan City we have seen growth. We have seen a proliferation of chain stores, retail shopping, while small businesses have been forced to shut down.

Our community has come to realize that our need for an environment must be where all businesses can prosper and provide opportunities for our young people. What have we offered our young people who need jobs for the future and training as they make their way in the world?

Now there is potential for our community, for our city and for our new future.

The advent of riverboat development could very well bring economic development that could provide us with new avenues of growth for our

city which are direly needed. At this time I would like to ask the city controller to come forward to explain to you some of those economic needs.

MR. OBERLIE: Good afternoon, ladies and gentlemen. In your packets you have before you some specific data which will support the comments that I'm going to make this afternoon.

MR. KLINEMAN: Excuse me just a moment. Could you identify yourself for the record.

MR. OBERLIE: Certainly. My name is
Charles Oberlie. I'm the controller of the city
of Michigan City. During the 1980s Michigan
City's population shrunk by 8.2 percent. Our
home valuations fell by 12 percent.

Michigan City has the lowest assessed valuation of any second class city in the state of Indiana at slightly more than \$200 million, less than one half of the average of the assessed valuations of the other second class cities in the state.

In spite of that we have not hesitated to use bonding authority. Our sanitary district had outstanding general obligation bonds of \$21 million at the close of 1995 versus a legal

limit obligation of \$24 million.

In addition the sanitary district and the water departments have outstanding bonds for revenue purposes in excess of \$25 million at the close of 1995. Since 1987 Michigan City's unemployment rate has been higher than the LaPorte County unemployment rate, the state unemployment rate and the national unemployment rate month by month every month since January, 1987.

As you saw this morning, Michigan City is not a newcomer to economic development. We have not hesitated to make investments, to take chances on opportunities. We were one of the first six enterprise zones designated in the state of Indiana, the first in Northwest Indiana.

We received numerous grants to open sites for new development, to help rehabilitate industrial facilities and to help train employees, and yet since January of 1990 eight plants have closed in Michigan City. In 1995 alone there were three closures which cost us 250 manufacturing jobs.

And since 1987 our enterprise zone has had

a net loss of 1900 jobs. We do have an economic development plan, it focuses on three major agenda items, new business attractions as recommended by the Fantus Company, tourism development with commercial development as a side and the retention of the existing companies. But we need new revenues to help us meet the business attraction liabilities.

We need \$32 million to provide proper sewer and water services to the existing city limits.

Some of those areas have been in the city since 1926 and do not have these normal services.

We need \$8 million to provide sewer and water service into the newly expanding commercial and industrial areas along I-94 just outside the city. And we need \$3 million to demolish and clean up six abandoned industrial sites within the city that produce no revenues for us at this time.

We need a tourism development partner, somebody to help us build a conference convention center, but also provide revenues to us to help us renovate and expand our existing zoo and Washington Park lakefront facilities.

We need \$3 million to replace and rehabilitate

our existing fire stations. We need more than \$1 million to replace street and police vehicles that are more than 15 years old.

Fifteen of those police cars that are on our streets today were acquired used from other police agencies and today they are more than 15 years old.

The Michigan City economic plan for the casino era addresses the question of what does Michigan City need. We need jobs for the skilled and the unskilled people in our area. We need an expanded tax base. We need additional revenues and we need an economic development partner, not someone who dominates our economy but someone who works with us.

Michigan City has not been a wasteful spending community. Because our assessed valuation is low, we have been very limited in what we can do to expand our tax base. We need that economic development partner and we need it now.

In addition to the city's needs our council has pledged to share 25 percent of the win tax with the areas outside of the city of Michigan City recognizing that they, too, have needs.

Our initial priorities are to address four geographic areas experiencing health problems.

Our first objective will be to extend water lines to the LaPorte County Landfill site outside the city limits where the wells have been tainted. We intend to extend sewers into the town of Pottawattomie Park and the town of Trail Creek, for failed septic systems threaten the water source of our community and our fishing and tourism industry.

We intend to extend sewers also into the county to address existing failed septic systems and to open new areas for economic development. But again we need an economic development partner to enable us to meet those needs. We need that partner now, not next year and not two years from now.

We are losing our job base, we are losing our tax base and we are losing residents. We need your assistance. To counter these losses we are responding to an economic development opportunity created by the gaming legislation, it offers us new hope for a partner and for revenues. We ask that you give us that opportunity.

MAYOR BERGERSON: Next I would like to introduce John Pugh, the planning director of the city of Michigan City.

MR. PUGH: Ladies and gentlemen, my name is John Pugh, I am the city planner for Michigan City. And let me just briefly say that it is a pleasure to be here today. I would like to address the following topic and that topic is what we are looking for as a city in a riverboat casino development.

Number 1, we believe that we are looking for a project that is compatible, one that fits in with our history and our traditions and that basically complements our quality of life. We are not simply looking for a boat with a parking lot, we are looking for a development that provides permanent land based facilities that will lend themselves to a resort type destination.

We are looking for a project that fits into the city that does not overpower our character and one that can spur additional development that is possible similar to our experience with Light House Place, the mall.

A low profile that the city can serve in

emergencies is desired, an employer that provides opportunities, opportunities for jobs for students and seniors that desire part-time work, opportunities for full-time jobs and jobs that involve skilled and semi-skilled labor and also for local suppliers of goods and services.

We are looking for stability and we are looking for a development partner that can help the city grow, one that can provide money and resources for infrastructure needs and that together we can move forward, one that will add quality sites to complement the north end and the Light House Place, one that will assist in the preservation and the cleanup of Trail Creek.

I believe that all of this relates to a need for redevelopment into what we refer to or call the triangle development theory. I would like to draw your attention to the map that we brought along today. And when we talk about the triangle development theory, we are really talking about the lake and the lakefront and the park being at the top of the triangle and moving down the one side to Light House Place and across the city over to the proposed upstream development site that we indicated to you this

morning, that includes the Franklin Square area in the middle which is the old central city.

This is an area in need of infradevelopment and we believe that that could include residential, shops, stores, art galleries, a variety of opportunities. It is an area that will not strain our resources and certainly that relates to our existing traffic patterns. We need this, it is in line with our past efforts. Both the plan commission and the redevelopment commission support the casino development as a good economic development for the city. Thank you.

MAYOR BERGERSON: Next I would like to introduce Linda Bell, our director of tourism, who will explain to you the tourism that we already have and how we hope riverboat development will assist us in bringing tourists to Michigan City and to LaPorte County.

MS. BELL: Good afternoon and welcome to
LaPorte County. I am Linda Bell, the executive
director of the LaPorte County Convention and
Visitors Bureau. And I have some information to
share with you this afternoon about the
importance of tourism in LaPorte County and

Michigan City and the potential for growth from this industry.

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The bureau here in our county was organized almost 18 years ago, one of the first of Indiana, because a group of local citizens recognized the potential for economic development from tourism. The county has experienced a steady growth, and today you will find terrific antique shopping, a variety of museums including a new classic and vintage auto museum, a thriving agri-tourism market with Christmas tree farms, U-pick orchards and farmers markets, charter fishing with the largest fleet of captains on southern Lake Michigan along with the variety of other recreational activities, add to that out magnet attractions of Light House Place Outlet Center and the Indiana Dunes National Lakeshore.

There are 1074 rooms in our commercial lodging facilities. And in 1995 we had an overall occupancy rate of 65.5 percent, an increase of 1 and a half percent over 1994 that generated almost \$439,000 in innkeeper's tax revenue from our 5 percent tax.

Using Indiana Office of Tourism research

these overnight visitors contributed \$40 million to our local economy. While it is more difficult to measure day visitors, Light House Place Outlet Center reports about two million shoppers annually, and the national lakeshore also has about that many visitors with Mount Baldy located in Michigan City, the most visited site in the lakeshore.

So if we take the conservative number of one million day visitors to our area, we find using that same research that they contributed 44 and half million dollars to our local economy, that's visitor spending in 1995 of \$84.5 million.

However, we need another magnet attraction, one with the potential to draw visitors year-round. Our 65.5 percent occupancy rate is average from a high of 87 percent in the summer to a low of 45 percent in the winter. We have room inventory that could be sold in the off season.

If we take a conservative estimate from the gaming proposals and say that we would have one million visitors annually to a riverboat casino, then that same research would tell us that there

is the potential to increase the economic impact for our local community by at least \$45 million annually.

The bureau operates with a budget of \$540,000 directed to an aggressive marketing of this destination. We have three target markets, the leisure visitor, the motor coach group tour and the small meetings and convention market. Our sales efforts in these three markets indicate that all have the potential for growth from this new attraction.

As your staff discovered, it's not easy to find meeting space in LaPorte County, and a facility that includes meeting and convention space is very important. We are asking that you give us the ability to add a new magnet attraction in LaPorte County. It will allow the current hospitality businesses, many of which are small business people, to grow and prosper. And it will significantly increase the economic well being of Michigan City and the surrounding communities. Thank you.

MAYOR BERGERSON: Next I would like to introduce Richard Treptow of GCG. They assisted us in preparing the report and walking us

through the possess. As you know, we had a 22 member local evaluation committee. The consultant then aided us in moving the committee forward in the decision making process, it was all done in an open environment. The press was included at every meeting. And the consultants assisted is in comprising the final report which you have received as of, I believe, last Friday. Richard.

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Thank you. Mr. Klineman, MR. TREPTOW: Mr. Thar, members of the commission, ladies and gentlemen, the process that the city used to evaluate the development proposals and the gaming developers would have to be characterized by three essential facts, one, it was very broad based including most all segments of the community within this 22 member committee that Mayor Bergerson just mentioned; two, it was the openness of the process, there was no information presented, no developer presentations and no decisions made except in full view of the public and the press at open meetings and number three, the decisions that were made locally and the evaluation process that was accomplished was done not on the basis

of promises or empty promises, it was simply written proposals which could be changed later.

But those evaluations were done based on written letter of intent agreements in contract form. In those contract form letters of intent were spelled out specifically what was to be billed, the dollars involved, when those -- when that construction would take place, what employment would be provided. Financial incentives to the city were all spelled out in contract form, and that is the basis upon which the city made its -- accomplished its evaluation process.

Throughout the entire process the city
maintained an open but arm's length relationship
with all developers by providing information but
in no way negotiating or entering into
understandings with any of them during the whole
process. The city avoided any formal
endorsement before a professional and open
evaluation process could be accomplished.

In the opinion of the Gaming Consultants

Group the consortium -- consulting consortium,

which I represent -- the process that Michigan

City used in its evaluation in dealing with the

gaming developers represents the most open, most professional, and most broad based process we have seen anywhere in the country, and we believe they are to be commended for the process that they utilized.

In 1994 the Board of Works and Public
Safety issued an RFP for gaming consultants
where a gaming consultants group was engaged.
By the fall of 1995 there were three remaining
developers offering four proposals for
development. To obtain the broad involvement of
the community, a 22 person local gaming
evaluation committee was formed including all
nine members of the city council; the then
mayor, now former Mayor Behler; then
Mayor-elect, now currently mayor, Mayor
Bergerson; four key staff members; four mayoral
appointments and four council appointees.

Of the 22 members, 21 of the 22
participated in a final evaluation process, and
all 21 of those members attended every meeting.
There were no meetings in which the 21 final
evaluators did not attend. On October 11th
public presentations were made by the -- each of
the developers.

On October 18th there was a detailed orientation session which the Gaming Consultants Group took all of the 22 members of the committee through and briefed them on gaming and the important criteria upon which any developers can be measured. On the 25th of October further presentations were made including the developer's response to the 60 detailed questions posed to the developers through Gaming Consultants Group.

On November 15th, a final public session, in which information was received from the developers occurred as well as presentations by NIPSCO and NICTD. Then on the week of November 28th the Gaming Consultants Group negotiated on the city's behalf letters of intent from the developers representing and memorializing in contract form the exact proposals which each of the developers were presenting to the city.

On December 6th then the committee met for a final time to evaluate the four proposals on 11 criteria. These are the 11 criteria which the city used after having been briefed and after having studied the presentation and having had an opportunity to ask questions in-depth of

all the -- of the developers.

The 11 criteria were, the ownership information regarding who was owning the project, who was operating the project; number 2, the experience of the developer in terms of not only development but also gaming; number 3, financial capability; number 4, the time frames involved for opening; number 5, the vessel itself; number 6, the land-side development which was occurring in addition to the gaming vessel; number 7, capital investment dollars; number 8, employment; number 9, economic benefits to the community; number 10, local financial incentives and number 11, social and environmental impact which was evaluated.

On the meeting of December 6th two main votes were taken by this committee to express their opinion, the first was on the site itself. The site of the -- the preferred site for the gaming development was evaluated separate from the developers themselves.

The two sites that were included were the upstream site known as Trail Creek and then the harbor site near the entrance to the lake. The vote of the 22 member committee representing all

factors of the community were -- 17 votes
expressed that they would like it at the Trail
Creek site; two wanted the harbor site; one had
no preference; and one wanted neither. So there
is a very strong preference from this broad
based group in terms of the Trail Creek upstream
site.

second, the developer proposals were evaluated by the committee separate from the site. On the 11 criteria that were mentioned they were scored numerically, and those scores were tallied in public with the following results, the top rated development proposal with a total of 4,470 points was Indiana Blue Chip's proposal at the Trail Creek site; the second was Casino America Isle of Capri, the Trail Creek site, with a total of 4,252 points; third was Indiana Blue Chip at the harbor site with a total of 4,154 points; and fourth was Minnesota -- pardon me -- was Michigan City Casino and Lodge at the harbor site which was 3,553 points.

To quickly summarize, we think that the process that we used for the city was open as possibly could be. It was very broad based in

terms of the participation, and it was based on contract commitments rather than proposals that could change after they made their decision.

And we'll certainly be here for the afternoon to answer any questions you may have. Thank you.

MAYOR BERGERSON: Michigan City has survived by learning how to adapt to changing market places and by understanding the importance of a truly diversified local economy. If one were to look at our current job base, you would see a mosaic of different employers.

We have quality manufacturing companies, we have service related businesses, and we have demonstrated how to be successful in a business environment. Michigan City has a history we are proud of. But our future history will depend on how we react today to the problems at hand.

We have needs in our community, needs that were just expressed to you. We have many under employed people who would benefit from new job opportunities and training. We need quality jobs to provide incentives to our young people to live and work in Michigan City.

We have already defined for you today our city as a great destination place drawing

millions of visitors every year. In doing that we have strived to maintain a difficult balance so that we can retain our small town charm, quality of life and values, while becoming a viable job rich economic center.

As we look to adding a well rounded multi-dimensional gaming and resort complex for our city, we must do so in a way as to not upset this delicate balance. The city local evaluation committee believes after its extensive research that we had found the answer to this challenge, and we respectfully ask the Indiana Gaming Commission's support of our decision.

The key has been finding a project that is right for Michigan City. Some of you may criticize our riverboat gaming proposals by saying they are too small, in comparison to other locations they are much smaller. But to be quite frank with you we do not need a grandiose Trump style Taj Mahal complex in Michigan City.

Our city is very comfortable with a project that fits into our community without overwhelming us and swallowing up our character. We do not have an identity crisis. We are proud of our community's character, our citizens, our children, and our beautiful natural attractions. And while we look to gaming and a resort complex for economic development, quite frankly we are glad that our recommended project is sized appropriately for the city of Michigan City.

Indiana Blue Chip has received the endorsement of the local evaluation committee. In the process we were concerned about the financial debt of the three developments -- developers and their level of commitment long-term to Michigan City even in the face of competition to the west and Indian gaming to the future.

Indiana Blue Chip will keep dollars in
Indiana and will focus on the development of a
resort complex that will begin immediately
without a wait and see what the market will bear
type of attitude. Indiana Blue Chip will
provide a combination resort destination that
fits into our community. It will spur the kind
of spin-off development we hope to see, an
example being the \$4 million bowling center
recently announced by one of our local

1 businessmen.

Its investment team is highly credible with extensive business accruements and a list of past business successes. Michigan City is on the verge of some very exciting times, but we must take action now to convert our potential into concrete results.

As our history has shown that we have been innovative, we certainly look forward to our newest challenge at innovation, a diversified quality gaming and resort complex. We don't want a boat and a parking lot in a place where it will not be able to provide maximum growth insurance.

I see riverboat gaming in Michigan City as just another piece in the ever expanding puzzle that makes up our city. A quality gaming development will be a catalyst for economic development and hopefully a trigger for our growth. Local businesses should have the opportunity to flourish with this growth.

Additional revenue will allow the city to begin addressing its extensive capital improvement and infrastructure needs as were outlined earlier. In some a mutual

understanding must take place between our citizens, our government, and business to ensure that all will gain equally from this new enterprise.

This can be our new stepping stone. This is our community's chance to be able to offer more job opportunities at increasingly real wage levels allowing employees to share in prosperity as the quality of their jobs improve.

Putting all statistics aside we need in our city the ability to provide people with work at a decent wage scale. This will not only create a new era of self-reliance but position ourselves to elevate and sustain our economy into the future.

The list of important subjects we have introduced to you today not only provides you with the blood lines and history of Michigan City, it offers to you our plans and our hope to elevate ourselves in the future. This may well be one of Michigan City's most important events in its long and colorful history. We are going to make this our finest hour.

With your help Michigan City is going to have a destination resort casino which will be

superb in design and satisfying in function and comfort, overall it will fit the guidelines of a well rounded, exciting facility. This will assuage and protect ourselves from competition that we will be confronting in the future.

Working with the gaming commission and the casino operator keeping our community in mind and what our goals really are, we can make this casino complex an eminently workable and complete operation of which we can all be proud.

We here in Michigan City have the utmost desire to improve our community. We have the human resources, highly skilled tradesmen and women, bright young people and from you we only ask the opportunity. Thank you very much.

And we are here to field your questions.

I brought a pretty extensive team with me today as you have in front of you so if there are any questions specifically to any of those individuals, otherwise one of us will field your questions, and don't make them too hard.

MR. KLINEMAN: Well, thank you very much,
Mayor. And I appreciate the fact that you ended
in time and didn't run over to any great extent.
I guess I would start off with the questions

maybe for your gaming consultant -- I don't know -- or your tourist -- the possibility that as a result of the certification of the Indian tribe, to what extent have you investigated the -- or evaluated the competition that that might bring to an entity here in Michigan City?

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I will answer from my MAYOR BERGERSON: perspective. Quite frankly we have already carved a place in tourism for our city. As Linda Bell explained to you, we have two million people who come to shop at Light House Place and associated shopping. We have two million people who already come to use our lakefront, our marina, our little zoo, our beautiful park. And what we are hoping is the fact that we already established a tourism group of people who are used to coming to Michigan City. We have a market already designed so that if a quality resort is built in Michigan City, we feel very strongly that we can be competitive. I would like to have Dick Treptow add to that, please.

MR. TREPTOW: Actually I would like to introduce my compatriot in the Gaming Consultants Group, Carl Zeitz, to answer that

who did -- participated more directly than I did
in doing a market study which evaluated the
impact of the Indian gaming. Carl.

MR. ZEITZ: Mr. Chairman, we did our own evaluation. To begin with -- I should take a step back. The three developers in terms of their market projections all projected against the possible outcome of a Native American casino somewhere within the vicinity of Michigan City. And so the market sizes that they projected, we -- we concurred with their evaluation when we did our own exercise.

And we thought that -- and see our market size -- in the event of 60 to \$70 million in gross gaming revenue -- and I cite that number because that number is so important because it is the -- it is the economic factor of casino gambling from which everything else flows in gross gaming revenue, taxes and incentive payments and the like.

The developers themselves had projections without Native American competition considerably in excess of those numbers, we think that's a prudent and realistic estimate. In my own experience being involved with gaming over a

number of years both on the government side and then consulting with governments, generally in my experience markets have to go to a greater size than anybody anticipated.

And once you have casino gambling available to the public and more of the public is exposed to it, the market size tends to inflate rather than deflate. I hope that answers your question.

MR. KLINEMAN: It certainly does to a large extent. You do envision this destination type resort that has been discussed; is that correct? I mean you are really looking to build on your tourism to support whatever operations are here?

MR. ZEITZ: Yes, and that was, I think, persuasive. And one of the things that was persuasive in terms of the community and the committee in terms of their site preference because they saw greater possibilities of that kind of development at the Trail Creek upstream site.

But, yes, when I first went to Michigan
City, I went over to the outlet mall to do some
shopping but also to look at it. And

increasingly there is a movement in the casino industry to vary the product, to provide retail as a matter of fact, so there is a natural synergy already in Michigan City.

All of the upstream projects, I believe, also include retail development and expansion. So, yeah, I think as the mayor said, it's not enough to have a boat and a parking lot, that will not do for the city what it needs to have done. You have to create something that becomes a magnet and enhances what you already have, in this case it's retail.

MR. KLINEMAN: Anyone else have any questions along those lines?

MS. BOCHNOWSKI: Yeah. On the subject of competition again, you have the Indian gaming but you also in Lake County will have four boats that -- each one of those projects are substantially larger than what we are talking about here in Michigan City. I understand what the mayor said about an appropriate size for the city and not wanting to overwhelm the city.

But other than -- it would seem to me that you already have those certain tourists, you probably would want to attract some additional

tourists. Do you feel you can really compete with these projects compared to what's just not very far away in Lake County?

MR. ZEITZ: As I said, we did a market projection sales -- or an evaluation and we -- in doing that we -- not arbitrarily -- but we recognized that there are four projects in Lake County, that they are much closer to the city of Chicago, and that combined with what's available in the metropolitan Chicago region clearly is a factor you have to consider. So we looked at a market that would be largely shaped by what's south of Michigan City and east of Michigan City.

MS. BOCHNOWSKI: Okay. So you are not -you are thinking that you will be drawing from a
different group entirely then?

MR. ZEITZ: Yeah, which is not to rule out
the attractions -- not to rule out the
attraction of the retail center that's already
there and that would be developed and a
different kind -- I have been -- I have seen the
Lake County cities and I have seen their
lakefronts and I've seen Michigan City's and
there is also a difference there in natural

1 attraction.

MS. BOCHNOWSKI: But your -- your recommendation is not to put it on that lake?

MR. ZEITZ: No. No but in terms of the ambience of the total community and the total ambience and picture of the lakefront there as opposed to the more industrial looking places up toward Chicago.

MR. OBERLIE: If I can also expand on that.

MR. KLINEMAN: Could you identify yourself, please.

MR. OBERLIE: Chuck Oberlie. It's our belief that we offer a superior venue site as opposed to the west of us, that the city itself because of the market that it already carved out for itself has a reputation as a community of recreation. The sites chosen in Lake County do not -- I'm not trying to put down the process -- do not offer the type of open space activities and ambience this community already has.

We already successfully compete with them for lakefront development activities. Our marinas have very lengthy waiting lists, not vacancies. Our parking lot is full every

weekend. Mount Baldy Indiana Dunes National
Lakeshore, a feature attraction in Michigan
City, is closed to cars on most weekends because
it is full early in the morning. We believe we
have a superior venue and we don't need to
invest as much capital initially to make the
project fly in a very successful fashion.

MS. BOCHNOWSKI: Let's be frank. Do you think that your -- were the size of your projects that are being proposed, were those dictated more by the incoming -- the -- the Indian gaming coming in, or was that your desire to have a smaller project because it seems like I heard about more expansive projects before Indian gaming became a reality?

MR. OBERLIE: It's a combination of all that. I think we've made it very clear to the developers that not only do we not just want a boat and a parking lot but we also don't want them to fly out of here in two years because they put too much capital investment in on the front end.

We believe that if you pick the site properly, it can grow. If it's more successful, then it can grow, it can spread out and become a

larger project. It's much easier to do that than to over guess the market and face failure two or three years down the line even before it opens, for example, such as what happened in New Orleans.

We believe that we're better off starting on a conservative basis, as a matter of fact, it's very consistent with our economic development philosophy. We prefer to go out and find small companies that want to grow rather than chasing the large companies and try to relocate with thousands of employees.

They are coming in on a peak basis but if they ever leave, it's a real disaster for the community. If the small piece is put together, we have a very strong economy. The little ones don't quite cause the ripples that they would if they were a large manufacturer, we apply the same philosophy to the gaming industry.

MR. VOWELS: I don't know if this would be addressed to the mayor or who, but the evaluation committee made their decisions, I believe, on December 6, 1995; is that correct?

MAYOR BERGERSON: That's correct.

MR. VOWELS: I see a letter in our packet

here from Mariott Hotels and Resorts, it's dated December 6, 1995. It looks like it was faxed to somebody -- I don't know if it was to us -- on December 14 talking about discontinuing the gaming cruises on the Silver Eagle in East Debuke, Illinois.

My question is: The time frame there is very close, was that taken into consideration by the evaluation committee? Were they aware prior to their evaluation whether that was a possibility?

MAYOR BERGERSON: Actually the day of the local evaluation committee's decision was the day that the Silver Eagle's press release arrived in the Chicago Tribune so we were all -- as we made our decision that evening, we were aware that the Silver Eagle had shut down.

However, in our decision there was much discussion, as you can imagine, among the committee members on the impact of that on our local project. I would say in an analysis of it that we try to weigh the fact that the Silver Eagle partners were not the entire Indiana Blue Chip group.

We looked again at the debts of their

1 financial partners. Many of their Indiana 2 business investment team are people who have had 3 significant business successes, have been very, very successful. And although the Silver Eagle 5 did shut down and -- in fact, as you know, there 6 is a lawsuit that has followed -- we felt --7 obviously the majority of the committee felt in 8 the voting process, that although it was taken 9 into consideration, it was not a reason for us 10 to throw them out of the pot so to speak. 11 MR. VOWELS: Do you know offhand what the 12 percentage is of that ownership interest in Blue 13 Chip by that particular entity that shut down in 14 Illinois? 15 MAYOR BERGERSON: I would say 40 percent 16 but I would rather check. Is someone here from 17 Indiana Blue Chip that could address that? 18 MS. BOCHNOWSKI: Well, we'll hear from 19 them. 20 MAYOR BERGERSON: Okay. I believe it was 21 40 percent. 22 MR. VOWELS: It would seem to me that at 23 some point prior to the date where your 24 evaluations were going to be made, that that

company would -- did give you any indication

that this might be coming along?

MAYOR BERGERSON: Actually in discussions with the steering committee I think there was some understanding of that but certainly it was not anything that was out in the open and discussed. I would say no. The answer to that would be, no, we did not have any advance warning that this was going to be in the Chicago Tribune.

Specifically although -- I have to say that having followed the gaming markets in other places I knew that that boat was in trouble.

And I think other committee members had heard that that boat was having trouble surviving with the Iowa market.

MR. VOWELS: If you would have known about this -- if you would have been made aware of it at an earlier time, a couple months earlier or whatever, do you think that would have impacted your decision or the evaluation committee's decision any differently?

MAYOR BERGERSON: I can't speak for the other committee members. What I base my own decision on, and in discussions with other committee members who supported the Blue Chip

1 application more heavily than they did the other 2 companies, there was a feeling that the Silver 3 Eagle was one part of their process, it was not their entire group. I'm sure if it had been 5 their entire proposal, we would have had a 6 serious problem. 7 But in analyzing the -- their situation I 8 did not feel that that was the depth of their --9 of their company, that there were many other 10 aspects that needed to be considered and that 11 was the Indiana partners and their business 12 successes and the financial depth of those 13 investors. 14 MR. VOWELS: Did you come into office at 15 the beginning of this year? 16 MAYOR BERGERSON: Yes. I had served on 17 the Michigan City Council for eight years and 18 was a member of the evaluation committee. 19 MR. VOWELS: I understand. You mentioned 20 earlier that -- that there would be union labor 21 used in the development of this; is that 22 correct? 23 MAYOR BERGERSON: Repeat the question, 24 please.

MR. VOWELS: I thought you mentioned earlier

during the presentation there seemed to be an
emphasis in union labor during the development
and the construction.

MAYOR BERGERSON: Of all of the casino
projects?

MR. VOWELS: Yes.

MR. VOWELS: Yes.

MAYOR BERGERSON: In the public explanation of the project when the question was raised about using local goods and services and union labor, each of the companies answered that that was certainly something they were amenable to.

MR. VOWELS: Was that something that you personally were interested in or was that the evaluation committee's vote?

MAYOR BERGERSON: I think the local evaluation committee wanted to be sure that our trades people were given jobs. Certainly we had other companies come into Michigan City and bring labor in with them, and that was not what the local community felt was a good idea. We would like the jobs to obviously stay in LaPorte County.

MR. VOWELS: Let me ask you -- I have to check this and make sure I can ask this

question -- I asked you about the labor, the union labor. It seems to me there would be some emphasis on the employees obviously if the evaluation cared about union labor.

In your opinion as a member of that
evaluation committee there was, as you are
probably aware, lawsuits being filed by the
employees in Illinois because of the failure to
warn about the closing even though the company
refers to it as a temporary closing even though
the boat is going to be used here.

MAYOR BERGERSON: I know there is legislation in Illinois addressing that closing.

MR. VOWELS: Okay. And my understanding is that there is a lawsuit --

MAYOR BERGERSON: Correct.

MR. VOWELS: -- for not giving sufficient advance notice that there would be a closing. Would that have impacted on your decision as a member of the evaluation committee had you been aware of that earlier?

MAYOR BERGERSON: To retract my steps a bit, the city controller reminded me, and this is quite true, the public asked the Silver Eagle Blue Chip group at our first public hearing

about their Silver Eagle boat and how successful that was. And in their public demonstration they did indicate to us that the boat was not as profitable as they had hoped and that, in fact, that they were working with the Gaming Commission in the State of Illinois on a possible solution to their problem.

And then it came up again at another hearing and the -- before the Silver Eagle closed at the last public hearing they indicated to us in their presentation that the boat was in -- I wouldn't say they said serious trouble -- but they did say that they were having extreme difficulty. Go ahead.

Secondly, to address your question about the employee suit, certainly I, as a working person, can understand why the employees filed suit. I would say there would be a high sympathy level in the working people in the city of Michigan City for those workers. If I had known that a suit was filed, I'm sure that there would be some impact as far as sympathy and empathy for those workers.

MR. VOWELS: I guess if I were standing in your shoes, I can't say that I would not feel

uncomfortable with the possibility of a company that was not able to foresee the problems that this company ran into in Illinois.

If there would be Indian gaming, Native

American gaming, in the region here along with

the boats getting in the water in Lake County

sometime in the near future, can you tell me why

it is that you don't feel uncomfortable with

that?

MAYOR BERGERSON: I don't feel uncomfortable because, as I explained to you, the entire project is not the Silver Eagle boat and the fact that it closed. To me and through the reading that I have done -- I did go into Wallstreet and talk to them about this company as well as the other companies -- and the depth of the financial background that their investors have as compared to other companies.

I did talk to people in the gaming industry who had a high level of confidence in their ability to work through their Silver Eagle problems, to address the employee lawsuits, and I guess that's where my level of comfort comes.

I think that company obviously has gone through some difficult sometimes but they are

not the entire makeup of Indiana Blue Chip as far as I can understand.

MS. BOCHNOWSKI: In fact, all three of the applicants -- and I don't have those particular books in front of me because I was going to address each applicant individually -- but just as long as we are on the financial end here, all three of the applicants seemed to have some -- some question as to whether they would even -- where their money is going to come from as far as taking on debt and their ability to support that additional debt within the companies, we have seen that.

Do you have some -- I mean are you -- do you feel confident in these companies? I'm a little concerned about their financial ability to carry this out.

MAYOR BERGERSON: I have had discussions with the endorsed company, Indiana Blue Chip, because I do also have that concern. As you can imagine, in my position I have to be sure that I protect my community, that's my bottom line. I would rather have no development than a development that's going to fail in a year because that is not going to help us in the long

run.

I did discuss it with them. I believe in their presentation tomorrow they will be able to provide to you a level of assurance which they have provided to me as well because that is a concern. We would be doing our city no service and our people no -- giving them no advantage if we bring in a company that is going to fail shortly.

MR. SWAN: Excuse me. Mayor, were there other sites under consideration besides the two that we are seeing now?

MAYOR BERGERSON: I believe these two sites were narrowed down several years ago. In fact, they were brought to us by some of the other -- as I told you, we had 22 companies originally -- those companies and their developers actually came to us and suggested the upstream site particularly where they saw a great amount of abandoned industrial sites and an opportunity for their companies to remove the blight and make that a part of our tax base.

MR. SWAN: But there were some other sites before or not?

MAYOR BERGERSON: No. I would say that

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MR. SWAN: But there were some other sites before or not?

MAYOR BERGERSON: No. I would say that

there were no other sites, those were the two sites. And the upstream site received support from the community several years back and that has been consistent. We have not changed our position on that.

MR. SWAN: How did you receive that support
-- I'm just curious -- you said you had the
community's support several years ago for the
upstream site?

MAYOR BERGERSON: When we had the referendum, the site that was presented to the public as a site for riverboat gaming was the upstream site. That was basically the site that the developers at that time were focusing on. So when the referendum vote was taken, that site was the one that -- you know, obviously we didn't have any specific plans when we talked about the concept of riverboat gaming, but in the discussions we did talk about that particular site.

The city council did pass a resolution endorsing the referendum vote in the process and also the fact that we would share our wins, I guess you would say, with the rest of the county to assist the other smaller communities and

their infrastructure as well. One second.

(Mayor Bergerson confers with staff

off therecord.)

MAYOR BERGERSON: Chuck, who has a longer memory than I do, reminded me that there was a company, a very sizeable, well respected company who came in and suggested repeatedly that they build a project, a riverboat project, in Washington Park. We expressed to them immediately that was the third site, I guess you could say, that that would never do, that our community and our public would never stand for it.

And this morning, in fact, on our bus tour

I explained to you that whenever there has been
a private move or infringement on the public
waterfront, on any of the lands on the
lakefront, there has been a huge public outcry.

The old Smith Brothers property potential condominium development received a petition drive against it, I believe, with 3,000 signatures. When there was a move to expand the marina 12 years ago, 6,000 people stepped forward and signed saying that they did not want the lakefront infringed upon. So the plan that

was proposed for putting the riverboat actually out there where you saw the public launch ramp this morning was completely disregarded by the city. We told them to find another location.

MS. BOCHNOWSKI: On that Trail Creek site that you prefer, the law is a little bit difficult to understand there. I mean I guess it's legal because it's navigable water, it leads into Lake Michigan. But have you spoken with your local legislators to make sure that that is the legislative intent, that it can be somewhere other than on Lake Michigan?

MAYOR BERGERSON: Yes. I spoke with our state legislators as recently as Friday afternoon. As you can imagine, they think that it matches the legislative intent because it's for their district and the county they live in, obviously that's a call you have to make. We feel very comfortable that it does meet the requirements of the statute. The boat will move, it will -- it is a navigable body of water that, as you saw today, is directly and actually not very distant from the full waters of Lake Michigan.

But quite frankly if you saw the site this

1 morning and you saw the north winds blowing off 2 the lake and the ice flows, being on the lake is 3 not a practical consideration. The Coast Guard has found it to be a very difficult situation in 5 Michigan City, and the DNR and port authority have spoken out specifically against that site, so I guess it's your call. But we feel it does meet the statute. Our community would prefer 9 the upstream site because of the development 10 needs and also the safety and the comfort 11 aspects as well. 12 MR. MILCAREK: With the upstream site and 13 the swing railroad bridge that's blocking the 14 entrance, what plan would you use to get a boat

MR. MILCAREK: With the upstream site and the swing railroad bridge that's blocking the entrance, what plan would you use to get a boat to the site? Would it be built on site, or would some work be done to widen that just to get the boat in? What is the plan for that?

MAYOR BERGERSON: One second, please.

(Mayor Bergerson confers

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with staff off the record.)

MAYOR BERGERSON: There are a couple different plans put forth by various developers.

MR. PUGH: My name is John Pugh. And as we understand it, each developer has a different plan relating to this. I believe there is a

1 plan that would actually build a boat on site. 2 And there is another plan that would involve 3 moving the boat into the site. Under that railroad bridge I believe there is a clearance 5 and I think it's -- is it 40 feet wide? 6 We have approximately a 40 foot wide 7 clearance under that bridge, and under the right 8 conditions it would be possible to move a boat 9 in. There is also the option of building the 10 boat on the site.

MR. KLINEMAN: You are talking about a 42 feet width when the bridge is open?

MR. PUGH: That's correct.

MR. MILCAREK: If there is enough room to get a boat in, could some provisions be made to get the boat out? I don't just mean moving it out, but it seems to me this would certainly settle the problem of cruising. If you could get past that bridge, that would eliminate that.

MR. SWAN: Well, actually in the information I have the narrowest of the boats proposed is 46 feet so it doesn't sound to me like it would fit.

MR. PUGH: I think it would be problematic if we tried to move a boat in and out on Trail

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1 Creek on a regular basis. One of the reasons we 2 support the upstream site is that a boat on the 3 site that would move back and forth on a channel 4 into the creek and so forth, is what we think 5 benefits the area and benefits the community by 6 particularly not causing havoc with the existing boating traffic and the development along Trail 7 8 Creek now, and not excluding the safety factor 9 and the comfort factor that Lake Michigan causes us on certain days and how many good, safe 10 navigable days will we have on Lake Michigan, 11 12 that's certainly a concern. MR. MILCAREK: What would you estimate the 13 total length of the cruise would be in feet or 14 miles or blocks, 600 feet, 1,000 feet, two 15

miles, what would you --

MR. PUGH: I know that those distances are included in exact proposals, offhand I don't I would prefer not to answer that because I would be guessing. I think you will get those exact distances in your presentations tomorrow.

MR. MILCAREK: Will there be a large amount of dredging required?

MR. PUGH: Well, as I understand it,

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dredging would certainly be a part of it. This site was originally thought of as a marina site and there were original plans, in fact, to dredge out a large portion -- to dredge out the entire area. A casino development certainly represents less amount of dredging required.

MR. MILCAREK: I understand there was a corps permit in place since 1993, could you use that permit for this project?

MR. PUGH: Again I may be overstepping my bounds a little bit. My understanding as city planner is that the corps permit is valid and we would hope that it would continue to be used. I really can't speak on behalf of the developers, they would have to go out and secure that.

MR. MILCAREK: I would like to address traffic for just a moment. Mr. Oberlie stated that Mount Baldy and other places the parking lots are full. I have read several articles that Highway 12 and 35 is under used. But in peak traffic times I'm sure that Ms. Linda Bell could tell you that getting out on Meer Road onto Highway 35 is nigh on impossible. Are there any plans to put some signals or some type of traffic control by the Indiana Department of

1 Transportation?

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MR. PUGH: Yes, sir. We are in the process of reviewing that particular intersection, Meer Road and Highway 35, with the Indiana Department of Transportation. Ms. Linda Bell brought that to our attention, it's been before the Michigan City Board of Public Works. We are certainly looking at that. The city can provide information on Meer Road.

Meer Road is a unique road, one side is in the city and the other side is in the county. But we're going to try to pull the county and state together to look at that. But getting back to overall traffic flow, I think you mentioned that Highway 35 and Highway 12 is under used, we certainly believe that. And that's one of the reasons we endorsed the upstream site because we felt that it would help our traffic patterns if we could move more vehicles in and out on that site by using Highway 12 and Highway 35 and also given our experience with handling traffic for Light House Place. I was there when the developers proposed Light House Place, and frankly it's been more successful than they estimated.

But as a city planner and urban planner we were a little bit scared with their projections. Their projections basically have come through and we've been able to handle the traffic through a variety of access points. Originally they had proposed to use Highway 35, Michigan Boulevard, and direct traffic in that way, and some traffic does use that route. We also have Highway 421, Highway 12, Highway 20, so it really proved not to be a problem. And we are confident that this site would work as well.

MR. MILCAREK: I feel that it is under used the majority of the time, this morning on the way to the tour you could pretty well judge that. But I was mostly concerned with peak traffic hours, and you have answered that question.

Has any thought been given to opening up another exit on I-94 in the county line area?

MR. PUGH: Yes, sir, it has. And that project goes back some time. We referred to it as the I-94 interchange and County Line Road widening project, and we are very much in favor of that project. The city of Michigan City has served as the lead agency during the

environmental phase of that project.

The environmental phase was completed and late last fall, in late November, city officials met with the national park and INDOT officials and our consultants to try to revise the environmental statement to see what we could do to get the project going again.

And one of the prime aspects is that we would like to have another route certainly to accommodate our existing development and any proposed new development, so we are trying to get that project moving again. It's been dormant for some time simply because we really haven't had the funds to proceed with it. I believe that project would move up to the forefront. It would do a number of things, it would give us a new route into the north end of the city and also help the national park a great deal.

MR. KLINEMAN: Thank you. I presume because you are right here on the lake you have had some emergency response plans in existence up to now but I guess, as you know, this would have to be satisfactory to the Coast Guard. Have you made any contingency plans on fire and

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police and other emergency response programs?

MR. PUGH: You mean on behalf of the city?

MR. KLINEMAN: Yes.

MR. PUGH: Well, we certainly thought about that at least from my perspective. If you would like me to continue, I will defer to the fire chief. If you recall, I alluded in my remarks to secure a low profile development that we could serve and serve well. We certainly are not looking for anything that's going to strain our capabilities. We are familiar with a low profile. We had buildings in this city seven, eight to nine stories tall, we can accommodate those. But I think I'm going to step aside and give the floor to the fire chief.

MR. MARTIN: My name is Ralph Martin, fire chief of Michigan City. We are on the verge of implementing new procedures, and hopefully some of these procedures will accommodate any emergency we have on the lakefront. We just purchased a new piece of equipment that would give us the capability to reach out into the channel to provide some type of rescue and fire extinguishment if needed.

MS. BOCHNOWSKI: Have the companies that

have applied here indicated a willingness to work with you and possibly help provide some of this equipment and training that you might need to people or whatever?

MR. MARTIN: I'm not aware of anything specific, only the commitment to do so and, you know, trying to provide the service. I'm not sure of anything specific.

MR. KLINEMAN: Are you presently providing any kind of emergency response for things that happen out on Lake Michigan? And I understand if the Trail Creek facility was utilized, the location was utilized, it would have not the same problems that a ship at sea so to speak would have in connection with emergency responses.

MR. MARTIN: Can I just say, sir, I was involved in a large boat fire around the middle of the 1980s, and we did work in cooperation with the Coast Guard to successfully handle that situation. Our police chief, I think, can address some of this a little better.

MR. KUNKEL: My name is Larry Kunkel. I'm the chief of police of the Michigan City Police Department. We have had a marine unit with our

police department for several years. We have just worked this year with the U.S. Coast Guard and through -- through some state representatives and some other people to get a 22 foot Boston Whaler from the U.S. Coast Guard that they retired and gave to us. That's being outfitted right now as our marine unit to be used for search and rescue and dive, and it's also loaned to the fire department as needed to address these sort of things. And, yes, we do respond on Lake Michigan when we can.

MR. KLINEMAN: I guess the more important question: Since your recommended side is Trail Creek, has anyone given any idea or any thought to emergency response for an emergency in a cruising boat on Trail Creek, which obviously would not be very far from shore but far enough that there would have to be some idea -- and again I guess the key question that Commissioner Bochnowski has asked -- were the applicants working with you at all, or have you had any discussion with the applicants about them participating in the formulation of an emergency response?

MR. KUNKEL: I have not. However, the 22

foot Boston Whaler that I had talked about before, part of the criteria in obtaining this is it would be used for rescue purposes as needed on that part.

As far as traffic concerns go -- I think you asked that question a minute ago -- I do not believe that the traffic pattern will be impacted at all by opening up 12 and U.S. 35 for ingress and egress to our city. Right now the vast majority of the traffic comes in at 421, Ohio Street and from the west -- the west exit of I-94 so we're not overwhelmed with that. I think the traffic flow coming in from the east side of the city will not negatively impact us at all.

MR. MILCAREK: I would comment on that saying at certain times like Friday afternoon you try to drive on Franklin Street past
Wal-Mart, it's an area you avoid. Also at peak times on Highway 35 at the LaPorte County
Tourist Center there, you cannot -- I live in that area so I would beg to differ with you.
Between 4:00 and 5:00 on a Friday or almost any day it's -- you are taking your life in your hands pulling out on that street. So I wasn't

1 so much concerned with the total load on the 2 road, but during peak times people are going to 3 work and returning from work adding a lot of cars on that particular stretch of road, it 5 could be and probably will be a problem. 6 MR. KUNKEL: Okay. 7 MR. VOWELS: I have a couple quick 8 questions, maybe the mayor or someone can answer 9 this. This site -- I have got the same little 10 map, and I'm trying to figure out where the 11 upstream site is. Can somebody point to that on 12 the map over here for me. I'm looking at 13 between 35 and 12, where does the railroad 14 bridge fit into it? 15 MR. KUNKEL: Highway 35 coming in from 94. 16 MR. VOWELS: Is that Michigan Boulevard? 17 MR. OBERLIE: Yes. U.S. 12 coming across 18 the swing bridge before you cross open water 19 just north of that you will cross the swing 20 bridge. 21 MR. VOWELS: So is it between the railroad 22 bridge and the U.S. 12 bridge? MR. OBERLIE: The site is on the other 23 24 side of 12, it's upstream from 12. 25 DR. ROSS: How far up does it go?

1 MR. OBERLIE: The potential site runs all 2 the way up to E Street. As we came off the site 3 this morning on the second bridge. It covers both sides of the creek along that side and an 5 industrial site -- the Chicago Car Shop on the 6 corner of Michigan Boulevard and 8th Street back 7 along 8th Street up to and not including the 8 public housing site. 9 MR. VOWELS: At the top of the map where 10 it shows Washington Park and Sheridan Beach up 11 there on the right, can you tell me how much 12 stretch of waterfront property is incorporated 13 in the city of Michigan City? 14 MR. OBERLIE: There is about a mile and a 15 half of public beach. 16 MR. VOWELS: What about private? 17 MR. OBERLIE: There is private beach in 18 the parcel between what is shown as 1st Street, 19 California, and Washington Park. That small 20 stretch has preparing rights for the condominium 21 high-rise that was there this morning. 22 Everything from there to the town of Long Beach 23 is public beach. 24 MR. VOWELS: Where does the Michigan City 25 line end?

MR. OBERLIE: Out here (indicating) along 1 2 this mile and a half, everything in the city 3 except one parcel there is public beach. MR. VOWELS: And there wasn't any consideration further up for any dock sites up 5 6 there? 7 MR. OBERLIE: It's really not practical in 8 terms of trying to dig a channel and protect it 9 directly on to Lake Michigan itself, it requires 10 serious break waters and channels dug into the 11 land. There was at one time discussions before 12 we got started about digging a channel into a 13 former sand mining site on the opposite side of 14 Lakeshore Drive, that would have gone through 15 the residential area and required a cut to the Lakeshore Drive which is a narrow two-lane road 16 17 that runs throughout that residential area. 18 MR. VOWELS: Is that beach front property 19 farther up to the east that's not on the map, is 20 that as sacred as what we are looking at here in 21 Washington Park? 22 MR. OBERLIE: It's very highly developed, 23 very densely developed. 24 MR. VOWELS: So that was never a 25 consideration based on the same factors as

1 Washington Park? 2 MR. OBERLIE: Yes, sir. 3 MR. THAR: While you're at that map, could you show the harbor area, please, on that map. 5 NIPSCO has sent a letter saying they will only 6 allow the property to be used for a temporary 7 cite, where is this? MR. OBERLIE: Along the lakefront down around the curve. 9 10 MR. THAR: Where is the DNR property? 11 MR. OBERLIE: About this point to here 12 (indicating), one parcel is included on that 13 site. 14 MR. THAR: DNR has indicated they will 15 neither lease nor sell the property for a 16 riverboat interest, is that the city's 17 understanding? 18 MR. OBERLIE: Yes, sir. That is correct. 19 MR. THAR: What property remains in the 20 harbor then that can be developed for a 21 riverboat? 22 MR. OBERLIE: The George Boat marine 23 property right at the foot of the Franklin 24 Street Bridge, that's probably 100 feet wide

between DNR and immediately abuts the bridge

1	itself.
2	MR. THAR: That's the only owned privately
3	owned property that's available then?
4	MR. OBERLIE: The only one we are aware
5	of.
6	MR. THAR: The other side of the harbor,
7	is that all city owned?
8	MR. OBERLIE: There is one parcel, the
9	former Smith Brothers cough drops site, which is
10	next to the 1853 Light House Museum, which there
11	will be significant environmental impacts on.
12	The site itself has an approved grant help by
13	the State of Indiana to help us acquire that
14	property. We intend to move forward on that
15	once we know what's going to happen with the
16	boat.
17	MR. THAR: So there is one parcel
18	available for the harbor site?
19	MR. OBERLIE: As we understand it, yes,
20	sir.
21	MR. MILCAREK: Would you show us on that
22	map where you would plan to put the temporary
23	boat.
24	MR. OBERLIE: It's our understanding that
25	will be addressed tomorrow, that NIPSCO would

make available a small parcel of land along the bend for purposes of housing a temporary facility for not more than one year.

MS. BOCHNOWSKI: So basically with those restrictions it would be almost impossible to even choose the harbor site.

MR. OBERLIE: Yes.

MR. VOWELS: And the DNR, my understanding was they deeded it to the DNR with some restrictions and covenants, one being that it could not be used for --

MR. OBERLIE: Yes.

MR. VOWELS: I don't have the specific language here -- but obviously riverboat gaming with would not fit with the exceptions to that.

MR. OBERLIE: The language of the city of Michigan City for was that it was for public use, and the property, therefore, was granted to DNR for their purposes for public access. And according to their position they would honor that and it would not be available for private use. As we understood it, it also meant they would not allow commercial use to tie up the dock itself.

MR. VOWELS: Along with NIPSCO the DNR

1 spot is an impossibility also? 2 MR. OBERLIE: Yes, sir. 3 MS. BOCHNOWSKI: You indicated that the site that you prefer, the upstream site, does 5 not have significant environmental impact, that 6 you would not have the environmental problems 7 that you might have in other locations? 8 MR. OBERLIE: By environmental I'm not --9 MS. BOCHNOWSKI: I'm just asking, are 10 there any problems with the upstream site? 11 looks like the harbor site is virtually 12 impossible other than the fact that it's not on 13 Lake Michigan. 14 MR. OBERLIE: The upstream site did have a 15 corps permit issued for dredging purposes for a 16 previously proposed wet marina, so those issues 17 were identified as part of that process. And we 18 believe there is nothing new to be addressed to 19 this site as well. 20 MR. KLINEMAN: Anything else? 21 If you look at the map, DR. ROSS: Yeah. 22 it seemed the lower end of Trail Creek from the 23 bridge out to the harbor is wider and about the 24 same length as upper Trial Creek, why did you

not consider that at all in the plan?

1 MR. OBERLIE: Between the bridge around 2 the lakefront area? 3 MR. ROSS: No, between the bridge and back up this (indicating) way. 5 MR. OBERLIE: That's all private 6 There are a series of condominiums development. 7 and slips on the south side, on the north side 8 is a major marina also with slips. A large 9 vessel would block the entire marina traffic 10 movement. The creek itself is basically a 11 highway of boats. In the summertime it is very 12 congested and it would not allow for a major 13 vessel, such as a gaming boat, to move back and 14 forth without basically shutting it down. 15 MR. SWAN: How wide is it back where 16 you're proposing? 17 John or Bruce. I will let MR. OBERLIE: 18 the harbor master answer that. 19 MR. KLINEMAN: Identify yourself. 20 MR. RUDISELL: John Rudisell. I'm the 21 harbor master for the Port Authority. On the 22 upstream site it varies from 100 foot down from 23 the E Street Bridge down to about 75 foot. 24 MR. THAR: That's not the area that they 25 have been pointing out.

1 MR. RUDISELL: If you are referring to 2 this area (indicating) right up in here --3 MR. THAR: Yes. MR. RUDISELL: I'm sorry. That's not the 5 area you are referring to. -- up on the area of 6 Sprague marina. 7 MR. SWAN: Is there some plan to widen 8 that? I'm not sure what I want to say there If 9 the boat is 75 feet wide or something and that's 10 only 100, that's not much clearance even there. 11 MR. RUDISELL: As Mr. Oberlie discussed 12 earlier, there was a proposal for an inland 13 marina in this (indicating) area to be dredged 14 out, so that has been addressed, yes. 15 MR. SWAN: How far back were they going 16 that way with the dredging on that, do you know? 17 MR. RUDISELL: I believe a developer at 18 one time had proposed to go back almost to the 19 Highway 12 bridge with that. 20 MR. KLINEMAN: Anything further? 21 MR. VOWELS: I have just one other 22 question, Blue Chip showed us that their boat --23 and these things change all the time -- their 24 permanent boat would be 320 feet by 70 feet. 25 How is that thing going to get in there or how

are you going to build it in there, have they told you that?

MR. THAR: We'll wait for Blue Chip.

MR. VOWELS: Okay. We'll wait for Blue Chip.

MR. KLINEMAN: Anybody else have anything else?

MR. SWAN: Jack does.

MR. KLINEMAN: Yeah, I know. Anybody else before we get to Mr. Thar, who always rescues us at the last minute.

MR. MILCAREK: Mayor, on your opening remarks you indicated some plan to share the wealth with neighboring cities or something, could you elaborate more than on that.

MR. OBERLIE: I'm Chuck Oberlie. As alluded to in my comments, the city council has passed a resolution pledging to share up to 25 percent of the win tax. Our objective would be to put those into specific projects to identify some health problems within our county, the first one would be to extend water lines directly to the county landfill on 300 North to solve the problem of occluded wells in that area.

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Secondly, we would address sewer needs in the towns of Trail Creek and Pottawattomie Park, both of which are on septics. And wells when their septics fail, they percolate directly into Trail Creek itself and, therefore, impact potentially the water source of the community which is the lake. Our fourth priority would then be to extend sanitary sewers out across I-94 into the county's growth areas.

This past year in cooperation with the Department of Indiana Departmental Environmental Management to receive a grant to construct some artificial wetlands to solve its failed septic systems in the Trail Creek drainage basin, we would attempt to solve those problems on a permanent solution with the funds from the sharing of the revenues.

MR. MILCAREK: Are there any plans to share with any of the outlying cities such as Westville or LaPorte or something like that?

MR. OBERLIE: Not initially. The belief of the community based on the unemployment statistics that are available say that the large share of the unemployed and in the area of need is in the northern tier of the county, and it's

also the tier that's having significant health problems. We thought we would choose to address those initially on an immediate basis.

MR. KLINEMAN: Mr. Thar.

MR. THAR: Just two areas, Mr. Chairman.

Before I have been advised that there is a bus parked blocking hotel delivery. So if there is a driver here that brought a bus that's blocking delivery, could you please move it.

Mayor, these are probably questions for you. It's my understanding that with regard to the preferred developed area, that a lot of the land owned down there is presently being held by a bank based upon a project that did not go forward some years ago; is that correct?

MAYOR BERGERSON: New Port Marina, I believe, is in bankruptcy. There are other abandoned industrial sites that we pointed out to the group this morning that are being held by a bank in Michigan City who have, to the best of my knowledge, offered no certain package group to any of the developers. But they would deal with whichever company received a license at that point, they would negotiate on that land.

MR. THAR: My question goes to another

aspect of that same point and that is this: Is there anybody involved in the selection of that as the preferred site that is involved with the people that hold those parcels of land?

MAYOR BERGERSON: To the best of my knowledge there is no one. Everyone on the 22 member committee signed a noncollusion affidavit agreement saying that they had no interest at the time we were negotiating with the developers and going through the process. To the best of my knowledge there is no one who has any financial interest in the property that you are talking about.

MR. THAR: Secondly --

MR. KLINEMAN: Excuse me, Jack. Along the same lines has the city or anyone on behalf of the developers obtained any kind of option to the people who now control the land? We got in a situation in Gary where -- having granted a certificate based upon the representations that the site control was, quote, no problem, then we went through a process that took quite a few months before the site did come under control of the developers and it caused considerable delay in Gary. And I just wondered if there has been

any plans made. If someone owns a piece of land and all of a sudden it is the designated site for a riverboat, the price seems to move in the opposite direction from the real value.

MAYOR BERGERSON: Right. I can understand your point. Obviously the land owners in Michigan City have known for a good, long time which land has been under consideration. There is a representative here from First Citizens Bank who is one of the large property holders. I believe the land is in a trust by that bank.

The city of Michigan City has not entered into any negotiations to hold the real estate, but I believe it's all in private hands. And if you would like the bank to speak to that point, I'm sure we could ask Mr. Dabagia to come up. Is that something you would like?

MR. KLINEMAN: I would like to hear some comfort in the site control aspect. And I don't know what percentage we are talking about, are we talking about 90 percent or 10 percent or 20 percent.

MAYOR BERGERSON: This is Bob Dabagia, vice president of First Citizens Bank. And I believe some of the land in upstream site is in holding

by his bank.

MR. KLINEMAN: Welcome.

MR. DABAGIA: Thank you. It was not my intention to speak here today but I'm glad I came. I would like to put your fears to rest, if you have any. It was approximately two and a half years ago that the bank was approached by one potential developer, who is not among of the remaining three i might add, for an option on the property because the property came in possession of the bank due to default on the part of the borrower.

Actually we consulted with the bank counsel. And we came to a conclusion after lengthy discussions that we did not want to happen in Michigan what has happened in various other communities faced with casino development, real estate speculation and so on.

We prepared first very carefully a letter in which we stated our position and it was to be a public position, that is so to say anyone who is interested in that property, would be faced with the very same language in essence saying, in fact, that we will not sell the property except to whomever obtains a license.

And in the event that the property is sold to someone who has obtained a license and does not execute that license, that is to say develop a casino, that there would be further strings attached so that ultimately the land would go to whomever received the license.

It is my feeling that that language and that discussion two and a half years ago was done in the best interest of the community as well as the bank and that is our position today, that we have no intention of trying to make a killing, for example, on the value of the real estate. It is, in fact, the largest single parcel of land owned by one owner on the upstream site. I hope that answers the question.

MR. KLINEMAN: Is your site such that if no other ground was obtained, could a viable operation be conducted? I guess viable is in the minds of the beholder, but is it a usable site to conduct the operation.

MR. DABAGIA: I believe so. Given the statutory requirements and given the negotiations the city has had with the several potential developers, it's my belief that this

parcel would certainly be of interest even if
the location of the property or the primary
development would be adjacent to or somewhere in
the vicinity of it. In other words, there is
only so much land on Trail Creek that is
available and this parcel would certainly be
among the most desirable.

MR. KLINEMAN: Okay. Is the city satisfied that we wouldn't get into a site problem based upon what this gentleman has said?

MR. DABAGIA: May I say that as far as the bank is concerned we are not going to have a problem if this is the choice of the Gaming Commission to approve the site.

MR. BECKMAN: Robert Beckman, city
attorney. It's my understanding -- I may be
slightly incorrect -- it's my understanding
that the bank has control of approximately 15
acres so we are talking about a substantial
amount of land. I also can inform you that the
city owns a municipal park and a marina in the
area which are also subject to possible uses.
And it's my understanding from everything that
we are aware of at this point and from the
representations you just heard from Mr. Dabagia

from First Citizens Bank that we are satisfied that this site is the appropriate site, it is large enough. And, in fact, the site is a critical site and the only site up and down Trail Creek where legally land is available for a project of the dimensions that have been proposed by the developers.

MR. KLINEMAN: Anybody else have anything on this line? I'm sorry. Jack.

MR. THAR: Mayor. With regard --

MAYOR BERGERSON: I'm earning my keep today.

MR. THAR: Could you outline for us what incentives the city is looking for from a developer. Aside from the development they propose are there any additional incentives?

MAYOR BERGERSON: That process has evolved. Originally we presented a wish list, so to speak, of things that we had hoped for. Each of the companies -- I would defer to the gaming consultants who could give you specifics of the agreements that we signed, but basically we wanted a percentage that would have local control.

We would have a percentage of the gross

gaming revenues and then the local community could expend that money as it saw fit. We had a little problem with setting the money down, for instance, for zoo repairs, parking lot improvements at Washington Park, because over a time those problems would alleviate themselves and we would still have money coming in and not enough need for that. So we would rather have the money come into a local pot and at that point decide at the local level what those needs were. I would defer to Dick Treptow to explain the process a little better.

MR. TREPTOW: What the city is primarily looking at is percentages of just the gaming receipts as opposed to a new firehouse or something.

MAYOR BERGERSON: No. We have so many varied needs that we would rather bring the money in. For instance, we are going to relocate fire stations. We just completed a fire study and that package to relocate stations is \$3 million. That may be an immediate need where down the road adjustments to the parking lot or recreation center, those needs may be more apparent. And we wanted to have the local

control to do the infrastructure work and capital improvements as the city saw fit.

MR. THAR: Is there any incentive that the city has been offered that the city is not interested in?

MAYOR BERGERSON: Hold on just a minute, please.

(Mayor Bergerson confers with staff off the record.)

MAYOR BERGERSON: I think as in most communities, if they are going to offer us something that we can use, we would be happy to accept it.

MR. THAR: Finally you had indicated in your opening remarks this afternoon that the city desires that its ability to enter into gaming not be delayed. And you also talked at the same time with regard to the projects here while they may not be as big, as you made reference to, the Trump project they are fine for this particular city. Do you believe anything could be gained for Michigan City if the commission was to defer a decision at this time?

MAYOR BERGERSON: We have, as I expressed

earlier, waited a long time to come to this point. We have discussed that approach, waiting to see what the market would bear, for instance, with the Indian gaming projects coming forth, the development of the casino markets to the west of us. And quite frankly we feel our market is very competitive as it is now.

And certainly we would like to be given the opportunity to develop that market and get our piece of the market share that's out there so the tourists who come to Michigan City to shop and to use our lakefront would then have the opportunity to come to Michigan City for conventions, for gaming, and for other amenities that would be offered. To wait, quite frankly, I don't see the gain to the community, in fact, it would probably put the viability of the project in a difficult situation.

MR. THAR: You believe it's the city's position then if the commission can, it should make a decision during this time frame?

MAYOR BERGERSON: We have waited an extensive amount of time. We have done what we think is our homework. We have spent a lot of time and obviously money to study the proposals,

to look for what's best for the community. Our bottom line is we would like Michigan City to grow and prosper, and to us this is one way of dispersing our economy, to wait would not be an advantage community. The proposals that are before you, I hope you will decide on and give Michigan City the opportunity we very much desire.

MR. THAR: That's all I have.

MR. MILCAREK: Mayor, you have selected

Blue Chip as your endorsed candidate, could you
or would you work with any other applicant that
was so decided?

MAYOR BERGERSON: The city of Michigan
City will work with the developer that the
Gaming Commission chooses for the community.
Indiana Blue Chip was the choice of the local
evaluation committee but obviously if the Gaming
Commission chooses another developer, we are
more than anxious to work with the developer
working in Michigan City.

We want a good corporate neighbor. We want a development that will be good for our citizens, that will provide local jobs and local opportunities. So, yes, we with will work with

whatever developer is in Michigan City. MR. KLINEMAN: Anything further? Thank you very much, Mayor. And thank all of the people from the city of Michigan City. You have been very informative. Do you have any state or federal agencies coming at all? We will take a 15 minute break at the present time, come back about 25 of 4:00, 20 of. At the time we will the hear public comments based upon requests that have been submitted to the commission. (Proceedings concluded at or about 3:30 p.m.) ---000---

1 2 STATE OF INDIANA 3 SS: COUNTY OF LAPORTE) 5 COURT REPORTER'S CERTIFICATE I, Natalie Bearickx, CSR, and duly authorized to 7 administer such oath, do hereby certify that on the 12th day of February, 1996, at the Pine Lake Hotel, 444 Pine Lake 8 9 Avenue, LaPorte, Indiana, State of Indiana, commencing at or 10 about the hour of 1:30 p.m., I then and there reported the 11 proceedings had before the Riverboat Evaluation Committee; 12 I further certify that I reported said proceedings by 13 the means of machine shorthand and that I have transcribed 14 my original shorthand notes through the use of 15 computer-aided transcription into the typewritten form and 16 that the foregoing and attached pages or parts of pages 17 number inclusively two through eighty-four comprise a true, 18 correct, complete and accurate transcript of said 19 proceedings; 20 IN WITNESS WHEREOF, I have hereunto set my hand and 21 official seal this 24th day of February, 1996. Male Blarich 22 23 24 25 THIS CERTIFICATE APPLIES ONLY TO THE ORIGINAL TRANSCRIPT

HEREOF AND DOES NOT APPLY TO ANY XEROX COPIES MADE OF THIS